# BIRTH CENTERS AND THE HEALTHCARE POLICY WATERSHED: CHALLENGES AND HOPE



LAUREN K. HALL, ASSOCIATE PROFESSOR OF POLITICAL SCIENCE ROCHESTER INSTITUTE OF TECHNOLOGY

**KEYNOTE ADDRESS ANNUAL MEETING OF THE AABC BIRTH INSTITUTE** 

#### SOME PUZZLES

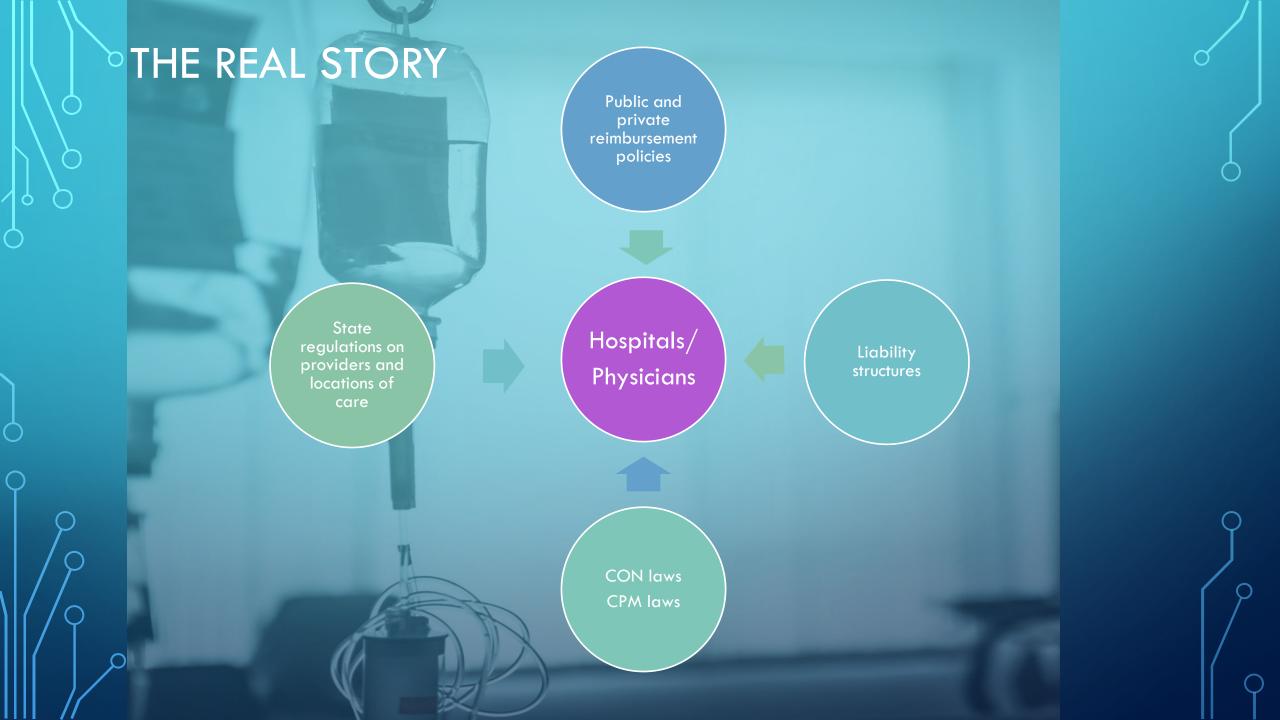
- Americans give birth in ways they don't want.
- American birth is expensive and has relatively poor outcomes.
- Alternatives exist, but they're underused.





- High quality "high touch" care is unprofitable
- High quality care is limited by liability fears
- Americans want medically intensive care

**STANDARD NARRATIVES** 



## HISTORY

#### • Hill-Burton Act 1946

• Medicare Act 1965



#### FEDERAL POLICIES



- Medicare and Medicaid
  - Intent: to ensure access to high quality care while controlling costs
  - Result: policies distort the market, privilege entrenched players like hospitals, limit innovation, contribute to medicalization.
    - Examples: Birth centers and midwives reimbursed at lower rates for the same care.

## STATE LAWS AND POLICIES

#### Certificate of Need (CON) Laws

- Intent: limit costly competition by ensuring expensive new infrastructure is truly needed.
- Reality: allows hospitals to limit competition
- Corporate Practice of Medicine Laws
  - Intent: to prevent corporations from influencing how physicians practice medicine
  - Reality: exemptions privilege hospitals and centralize care

#### Licensing and scope of practice laws

- Intent: ensure high quality care by trained providers
- Reality: physicians block competent care by nonmedical or non physician providers



#### CASE STUDY: NEW YORK BIRTH CENTERS



Required physician ownership (until 2016).
CON process costs hundreds of thousands of dollars and multiple years.
Various limits on reimbursement (asymmetric Medicaid reimbursement; insurance companies coordinate with hospitals to limit competition).

# RESULT: CARE IS CONTROLLED BY HOSPITALS AND PHYSICIANS



- Birth is not in itself a medical condition.
- Birth is highly preference-sensitive.
- Research consistently shows high-touch, lowtech care provides a better fit for the range of physical, social, emotional, and psychological needs people face during birth.
- Hospitals face a range of constraints that make individualized care very difficult to provide.
- DISCONNECT: There exists a fundamental mismatch between the location and type of care we provide and the needs of birthing people.

#### INSTITUTIONS AND INCENTIVES AFFECT PRACTICE

- Policies and regulations limiting innovation and competition harm the least powerful most of all.
- Physicians and hospitals struggle with overregulation and poor financial incentives (stemming from the structure of Medicare) that make high-touch, low-tech care unprofitable.
  - **Centralization of care** constrains the ability to provide individualized care.



### **©ETHICAL IMPLICATIONS**

 Beneficence/nonmaleficence: harmful and unnecessary medical interventions. Isolation from support networks.

 Justice: limited economic and geographic access to alternative care providers. Lack of culturally competent care.

Autonomy: Poor communication.
 Violations of informed consent.



 Hospital care makes up 30% of total health care spending, despite ample evidence that alternative modes of care would improve outcomes and lower costs.

- Economic pressures from changing income streams and federal oversight encourage hospital consolidation and a decline of independent practitioners.
- Hospitals are often seen as "too big to fail" due to their role in local employment and provision of emergency services.

#### **ECONOMIC IMPLICATIONS**



### POTENTIAL SOLUTIONS

- Lobby against CON laws, CPM laws, and restrictive licensing laws for nonphysician providers.
- Encourage more flexible health savings accounts.
- Experiment with concierge care with scaled payment options.
- Bundle high-touch and high-tech care. Encourage cooperation.
- Restructure Medicare/Medicaid to eradicate obvious conflicts of interest.
- Shift focus away from tort reform and instead focus on better training and better protocols in hospitals to reduce miscommunication, a major source of malpractice lawsuits.

## HOPEFUL SIGNS

- Demand for birth centers is growing
- Growing diversity in birth center providers
- States are desperate
- Growing movement to eliminate third party payers
- Covid-19 has demonstrated need for
   Palternative locations for maternity care





# QUESTIONS?



